

Staff Report on
Proposed 2017B Series Text Amendment
to the Transportation Element and Capital Improvements
Element of the 2030 Comprehensive Plan

ORDINANCE 2017-793

As indicated in EXHIBIT 1 for Ordinance 2017-793, a text amendment is being proposed to amend the Transportation Element (TE) and the Capital Improvements Element (CIE) of the Comprehensive Plan. The proposed text will be added to the Transportation Element, Objective 1.4, by adding Policy 1.4.12.

Currently, Mobility Fees for roadways can only be used for projects listed on the Automobile/Truck and Transit Modes project list. This new policy will allow a percentage (no more than 20%) of the Mobility fees collected for roadway improvements, to be used for improvements at or near the intersection of a city right-of-way and a project identified on the Automobile/Truck and Transit Modes project list. The additional text will permit more flexibility to the use and expenditure of Mobility Fees collected for roadway projects. Dollars collected for Bicycle and Pedestrian modes are not affected by this new policy.

The text of the Capital Improvements Element (CIE), Objective 1.6. Policy 1.6.3 will be revised to reference the new TE Policy 1.4.12 in regard to the application of the funds.

The Planning and Development Department recommends **APPROVAL** of the text amendment in the attached **EXHIBIT 1** and submitted as **Ordinance 2017-793**.

1 Introduced by the Land Use and Zoning Committee:
2
3

4 **ORDINANCE 2017-793**

5 AN ORDINANCE ADOPTING 2017B SERIES TEXT AMENDMENT
6 TO THE TRANSPORTATION AND CAPITAL IMPROVEMENT
7 ELEMENTS OF THE 2030 COMPREHENSIVE PLAN OF THE
8 CITY OF JACKSONVILLE FOR INCORPORATION OF
9 OBJECTIVES AND POLICIES WITHIN THE TRANSPORTATION
10 AND CAPITAL IMPROVEMENT ELEMENTS TO ALLOW UP TO
11 20% OF THE AUTO/TRUCK AND TRANSIT TRANSPORTATION
12 MODE MOBILITY FEES TO BE USED FOR IMPROVEMENTS AT
13 OR NEAR CERTAIN QUALIFYING INTERSECTIONS;
14 PROVIDING AN EFFECTIVE DATE.
15

16 **WHEREAS**, the Planning and Development Department has initiated
17 certain revisions and modifications to the text of the 2030
18 *Comprehensive Plan* in accordance with the procedures and requirements
19 set forth in Chapter 650, Part 4, *Ordinance Code* to facilitate the
20 appropriate and timely implementation of the plan, and has provided the
21 necessary supporting data and analysis to support and justify the
22 amendments determined to be required and accordingly has proposed
23 certain revisions and modifications which are more particularly set
24 forth in **Exhibit 1, attached hereto**, and incorporated herein by
25 reference; and

26 **WHEREAS**, the City by the adoption of Ordinance 2017-283-E
27 approved this text amendment to the 2030 Comprehensive Plan May 23,
28 2017 for transmittal to the Florida Department of Economic Opportunity
29 ("DEO"), as the State Land Planning Agency and other required state
30 agencies, for review and comment; and

31 **WHEREAS**, by various letters and e-mails, the DEO and other state

1 reviewing agencies transmitted their comments, if any, regarding this
2 proposed amendment; and

3 **WHEREAS**, the Planning and Development Department reviewed the
4 proposed revisions, considered all comments received, prepared a
5 written report and rendered an advisory recommendation to the Council
6 with respect to these proposed text amendments; and

7 **WHEREAS**, the Planning Commission, as the Local Planning Agency,
8 held a public hearing on this proposed amendment to the *2030*
9 *Comprehensive Plan*, with due public notice having been provided, and
10 reviewed and considered all comments received during the public
11 hearing, and made a recommendation to the City Council; and

12 **WHEREAS**, pursuant to Section 650.408 *Ordinance Code*, the Land Use
13 and Zoning (LUZ) Committee held a public hearing in accordance with the
14 requirements of Chapter 650, Part 4, *Ordinance Code*, on this proposed
15 amendment and has made its recommendation to the City Council; and

16 **WHEREAS**, pursuant to Section 163.3184(3), *Florida Statutes* and
17 Chapter 650, Part 4, *Ordinance Code*, the City Council held a public
18 hearing with public notice having been provided on this proposed
19 amendment to the *2030 Comprehensive Plan*; and

20 **WHEREAS**, the City Council further considered all oral and written
21 comments received during public hearings, including the data collection
22 and analysis portions of this proposed amendment to the *2030*
23 *Comprehensive Plan*, the recommendations of the Planning and Development
24 Department and the Planning Commission, the final recommendations of
25 the LUZ Committee, and the comments, if any, of the DEO and the other
26 state agencies; and

27 **WHEREAS**, in the exercise of its authority, the City Council has
28 determined it necessary and desirable to adopt this proposed amendment
29 to the *2030 Comprehensive Plan* to preserve and enhance present
30 advantages, encourage the most appropriate use of land, water and

1 resources, consistent with public interest, overcome present
2 deficiencies, and deal effectively with future problems that may result
3 from the use and development of land within the City of Jacksonville;
4 now therefore,

5 **BE IT ORDAINED** by the Council for the City of Jacksonville:

6 **Section 1. Purpose and Intent.** This ordinance is adopted to
7 carry out the purpose and intent of, and exercise the authority set out
8 in the Local Government Comprehensive Planning and Land Development
9 Regulation Act, Sections 163.3161 through 163.3248, *Florida Statutes*
10 and Chapter 166, *Florida Statutes*, as amended. This Comprehensive Plan
11 text amendment allows up to twenty percent (20%) of the mobility fees
12 collected for Automobile/Truck and Transit transportation modes
13 ("Auto/Truck and Transit modes") to be used on improvements at or near
14 the intersection of an existing or proposed city right-of-way and an
15 identified prioritized project on the Automobile/Truck and Transit
16 prioritized transportation list. Currently, pursuant to 2030
17 Comprehensive Plan Transportation Element Policy 1.4.10, eighty-nine
18 percent (89%) of each mobility fee collected is allocated for use on
19 Auto/Truck and Transit transportation improvements, and 11% of each
20 mobility fee collected is dedicated for use on bicycle and pedestrian
21 improvements. This text amendment is allowing up to 20%, of the 89%
22 collected for Auto/Truck and Transit improvements, to be used on the
23 aforementioned type of improvement at or near a qualifying
24 intersection.

25 **Section 2. Amendment to Comprehensive Plan.** The 2030
26 *Comprehensive Plan* is hereby amended to include this revision to the
27 text of the 2030 *Comprehensive Plan* in the Transportation and Capital
28 Improvement Elements from the 2017B Series which has been initiated by
29 the Planning and Development Department, as more particularly set forth
30 in **Exhibit 1, attached hereto**, and incorporated herein by reference.

1 **Section 3. Effective Date.** This ordinance shall become
2 effective upon the signature by the Mayor or upon becoming effective
3 without the Mayor's signature.

4
5 Form Approved:

6
7
8 /S/ Susan C. Grandin

9 Office of General Counsel

10 Legislation Prepared By: Laurie Santana

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Ordinance 2017-793

2017B Series Text Amendment
City of Jacksonville 2030 Comprehensive Plan
Transportation Element and Capital Improvement Element

TRANSPORTATION ELEMENT

GOAL 1

Quality/Level of Service standards which meet the Florida Department of Transportation (FDOT) guidelines and reflect the driving habits and tolerance levels of the City's driving population shall be established.

Objective 1.4 Through implementation of the Mobility Plan and Multi-modal Transportation Study (Ghyabi & Associates, 2010), the City shall strive to reduce its per capita Vehicle Miles Traveled (VMT) by 10% in 2030. A baseline for the City's average VMT shall be developed in order to measure the progress of this goal over the course of the plan.

The Study shall be evaluated and revised as necessary pursuant to a schedule established by local ordinance. The Study shall produce a revised schedule of improvements, mobility fees, and amendments to the Comprehensive Plan as appropriate.

* * *

1.4.12

No more than twenty percent (20%) of the remaining mobility fee collected per development shall be allocated to improvements at or near the intersection of a city right-of-way or proposed city right-of-way and an identified prioritized project on the Automobile/Truck and Transit prioritized transportation list, provided however such improvement is located on the intersecting city right-of-way, proposed city right-of-way or the identified prioritized project, and can be demonstrated to improve capacity of the identified prioritized transportation project. Funds shall not go towards improvements required as part of a development order.

CAPITAL IMPROVEMENT ELEMENT

Objective 1.6 The City's process for assessing, receiving and applying a landowner's mobility fee for a proposed development shall be governed by the following policies:

* * *

1.6.3

Mobility fee dollars shall be applied to established funding accounts for each applicable Mobility Zone and dedicated to the transportation improvements listed within the Mobility Plan or consistent with Transportation Element Policy 1.4.12.